

Message Text

CONFIDENTIAL

PAGE 01 USBERL 01848 01 OF 02 060849Z

14
ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 IO-13

ACDA-07 SAJ-01 /080 W
----- 130415

R 041133Z SEP 76
FM USMISSION USBERLIN
TO SECSTATE WASHDC 3040
INFO AMEMBASSY BERLIN UNN
AMEMBASSY BONN
AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY PARIS
USMISSION NATO

C O N F I D E N T I A L SECTION 1 OF 2 USBERLIN 1848

E O 11652: GDS
TAGS: PFOR, WB, US, UK, UR, FR, GW, GE
SUBJ: FIFTH ANNIVERSARY OF QA

1. SUMMARY: BOTH EAST AND WEST GIVE POSITIVE MARKS TO QA IN NUMEROUS COMMENTARIES ON FIFTH ANNIVERSARY OF ITS SIGNING. ONLY SOME CONSERVATIVE JOURNALISTS DISAGREE WITH CONCLUSION OF WEST BERLIN GOVERNING MAYOR SCHUETZ, SOVIET AMBASSADOR TO GDR ABRASIMOV, SED POLITBURO MEMBER AXEN AND OTHERS WHO SAY THAT QA HAS PROVEN ITSELF IN PRACTICE. THIS AGREEMENT IS OF COURSE FOLLOWED BY "BUT" IN WHICH WEST GERMANS ACCUSE THE SOVIETS-GDR OF TWISTING THE AGREEMENT TO THEIR PURPOSE OF ISOLATING WEST BERLIN WHILE EASTERN COMMENTATORS SPEAK OF "CERTAIN CIRCLES IN FRG" OR ""IN WEST" WHO REFUSE TO LIVE UP TO QA. ALL COMMENTATORS HIGHLIGHT PRACTICAL IMPROVEMENT QA HAS BROUGHT TO BERLINERS. END SUMMARY.

2. WEST BERLIN GOVERNING MAYOR SCHUETZ ISSUED STATEMENT SEPTEMBER 2 DECLARING IT IS NOT NECESSARY TO INTERPRET,
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 USBERL 01848 01 OF 02 060849Z

SUPPLEMENT, OR CHANGE THE QA BY NEGOTIATIONS AMONG THE

SIGNATORIES. RATHER, VIOLATIONS SHOULD BE RESOLVED BY USE OF MECHANISMS PROVIDED BY QA. HE POINTED OUT THAT THE "EASTERN SIDE" MAKES REPEATED DIFFICULTIES IN THE AREA OF BERLIN'S WITH THE FRG--BUT THOSE TIES ARE TO BE DEVELOPED AND MUST NOT BE CURTAILED. THE AGREEMENT HAS PROVEN ITSELF, MORE OR LESS IN SCHUETZ' VIEW. CDU BERLIN CHAIRMAN LORENZ ACCUSED THE GDR AND SOVIET UNION OF POLICIES DESIGNED TO WEAKEN BERLIN'S ABILITY TO SURVIVE; IN DOING SO THEY FAIL TO RECOGNIZE THE CENTRAL POINT OF THE QA: TO MAINTAIN AND DEVELOP BERLIN'S TIES WITH THE FRG. BERLIN MAYOR AND ECONOMICS SENATOR WOLFGANG LUEDER FDP TERMED THE QA (AND INTER-GERMAN SUPPLEMENTAL AGREEMENTS) THE CORE AND TOUCHSTONE OF THE POLITICS OF DETENTE, AND EMPHASIZED THAT THE IMPORTANCE OF THE QA LIES EQUALLY IN ITS CURRENT PRACTICAL APPLICATION AS IN INCREASED TIES WITH THE FRG.

3. EASTERN SIDE OF QUESTION HAS RECEIVED TREATMENT BY NOVOYA VREMIYA TASS AND IZVESTIYA AS WELL AS IN FOUR-COLUMN NEUES DEUTSCHLAND ARTICLE BY SOVIET AMBASSADOR TO GDR ABRASIMOV AND IN SPEECH MADE TO SED POLITBURO BY HERMANN AXEN. IZVESTIYA STATES USSR DOES NOT WISH COMPLICATIONS AROUND WEST BERLIN BUT EMPHASIZES IT WOULD BE NAIVE TO BELIEVE SOVIET UNION AND ITS SOCIALIST ALLIES WOULD TOLERATE ANY EFFORTS TO UNDERMINE OR REVISE AGREEMENT. IN SAME VEIN, TASS REPEATS LONGSTANDING SOVIET CALL FOR STRICT ADHERENCE TO QA AND CHASTIZES "ENEMIES OF DETENTE" WHO WILL NOT LIVE BY ITS TERMS BUT CONTINUE TO SEEK TO TURN WEST BERLIN INTO POWDER KEG OF CENTRAL EUROPE. BOTH TASS AND IZVESTIYA DESCRIBE JUNGE UNION SPONSORED STERNFAHRT OF AUGUST 13 AS GROSS VIOLATION OF TRANSIT ARRANGEMENTS. IZVESTIYA ALSO COMMENTS THAT ATTEMPTS TO INCLUDE WEST BERLIN IN FRG TREATIES AND TO EXTEND TO BERLIN FRG LAWS WHICH DEAL WITH MATTERS OF SECURITY AND STATUS WILL DO NOTHING TO IMPROVE SITUATION IN BERLIN. NOVOYE VREMIYA EMPHASIZES IN SEPTEMBER 1 ARTICLE THAT QA RESTS ON THE CAREFUL BALANCING OF CONFLICTING WESTERN AND EASTERN INTERESTS AND, LIKE OTHER EASTERN COMMENTARIES, STRESSES SUCCESSFUL IMPLEMENTATION OF QA ONLY POSSIBLE IF WEST ACCEPTS THAT CONFIDENTIAL

CONFIDENTIAL

PAGE 03 USBERL 01848 01 OF 02 060849Z

WEST BERLIN NOT PART OF FRG AND NOT TO BE GOVERNED BY IT. DESPITE REPEATED WESTERN VIOLATIONS, NOVOYE BREMIYA CONCLUDES, QA HAS SIGNAL PLACE IN SYSTEM OF TREATIES AND AGREEMENTS WHICH HAVE CONTRIBUTED TO BROAD DEVELOPMENT OF PROCESS OF INTERNATIONAL DETENTE.

4. IN FOUR COLUMN ARTICLE ON BACK PAGE OF SEPTEMBER 3 NEUES DEUTSCHLAND, SOVIET AMBASSADOR TO GDR ABRASIMOV

ALSO FOUND THE QA, ON BALANCE, TO HAVE HAD "DOUBTLESS POSITIVE" RESULTS, BUT PREDICTABLY WARNED AGAINST EFFORTS TO EXPAND "THE SO-CALLED FEDERAL PRESENCE" IN BERLIN.

5. ABRASIMOV DESCRIBED QA AS HAVING DRAWN LINE UNDER LONG PERIOD OF CONFRONTATION AND FRICTION OVER WEST BERLIN AND NOTED IT HAD OPENED AN ERA IN DEVELOPMENT OF INTERNATIONAL RELAXATION OF TENSIONS IN CENTRAL EUROPE. HOWEVER, HE WARNED AGAINST THE EFFORTS OF "CERTAIN WESTERN CIRCLES" TO INSIST THAT THE USSR AND GDR MUST ACCEPT A DEEPENING OF THE FEDERAL PRESENCE IN BERLIN. IN ABRASIMOV'S VIEW, QA IS CAREFUL BALANCE OF INTERESTS OF EAST AND WEST; IN OTHER WORDS, EACH SIDE ONLY FULFILLS ITS OBLIGATIONS TO EXTENT AND TO SAME DEGREE AS THE OTHER. IN MOST SPECIFIC PASSAGE, ABRASIMOV SAYS ON EC RELATIONS: "THE DIRECT OR INDIRECT PARTICIPATION OF WEST BERLIN IN ELECTIONS TO THE EUROPEAN PARLIAMENT, THE EXTENSION OF COMPETENCIES OF THE EUROPEAN COMMUNITY TO THIS CITY WOULD MEAN A REVISION OF THE STATUS OF WEST BERLIN AS IT HAS BEEN SET FORTH IN QA AND OTHER QUADRIPARTITE DECISIONS AND AGREEMENTS." ABRASIMOV'S ARTICLE, CLEARLY, CAREFULLY PREPARED, IS BLAND IN TONE AND IS DEFINITELY DESIGNED TO PROJECT POSITIVE VIEW OF SOVIET INTERPRETATION OF QA.

6. NEUES DEUTSCHLAND PRINTED IN SEPTEMBER 3 EDITION FULL TEXT OF LENGTHY SPEECH ON A NUMBER OF SUBJECTS DELIVERED BY HERMANN AXEN AT CENTRAL COMMITTEE MEETING OF SED IN WHICH AXEN CLAIMS THAT TRANSIT ROUTES ARE NOT NOW AND NEVER WERE "CORRIDORS" LINKING FEDERAL REPUBLIC AND WEST BERLIN. AXEN REPEATS GDR ARGUMENTATION THAT TRANSIT ACROSS GDR IS ONLY PERMISSIBLE

CONFIDENTIAL

PAGE 04 USBERL 01848 01 OF 02 060849Z

IF IT IS CARRIED OUT IN ORDERLY AND NON-PROVOCATIVE FASHION. AXEN CALLS UPON FRG OFFICIALS TO PREVENT FUTURE MISUSE OF TRANSIT ROUTES IN ORDER TO GUARANTEE CONTINUED STABILITY IN AREA. AT SAME TIME AXEN EMPHASIZED THAT THE GOAL OF THE GDR REMAINED THAT EXPRESSED IN NINTH SED PARTY CONGRESS; GDR WILL CONTINUE TO SEEK GOOD RELATIONS WITH FRG AND WISHES TO AVOID COMPLICATIONS AROUND WEST BERLIN OR ALONG GDR-FRG FRONTIER. OTHER GDR COMMENTARIES STRESS POSITIVE RESULTS OF QA AND DRAW ATTENTION TO SMOOTH MANNER IN WHICH GDR HAS PROCESSED TRANSIT TRAFFIC OVER PAST FIVE YEARS.

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 USBERL 01848 02 OF 02 060914Z

14

ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 IO-13

ACDA-07 SAJ-01 /080 W

----- 130508

R 041133Z SEP 76

FM USMISSION USBERLIN

TO SECSTATE WASHDC 3041

INFO AMEMBASSY BERLIN UNN

AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

USMISSION NATO

C O N F I D E N T I A L SECTION 2 OF 2 USBERLIN 1848

7. IN REACTION TYPICAL FOR CONSERVATIVE SPRINGER PRESS, BERLINER MORGENPOST EDITORIAL ENTITLED "FIVE YEARS AFTER" CONTENDS THAT IMPROVED PRACTICAL SITUATION IN BERLIN AND TRANSIT ARRANGEMENTS WHICH RESULTED FROM QA WERE PURCHASED AT TERRIBLY HIGH POLITICAL PRICE FOR BERLIN. NOTING THAT QA BASICALLY DEALS ONLY WITH THE FREE PART OF CITY, MORTENPOST CONTENDS THAT SIGNATURE OF AGREEMENT WROTE OFF CONCEPT OF BERLIN AS GERMAN CAPITAL CAUSING CITY TO LOSE ITS IDENTITY AND NATIONAL FUNCTION. MOREGENPOST LISTS NUMBER OF PROBLEM AREAS WHICH QA HAS NOT RESOLVED, E.G., INABILITY OF FRG TO INCLUDE WEST BERLIN IN TREATIES WITH SOVIETS, INABILITY OF GOVERNING MAYOR SCHUETZ TO TRAVEL TO MOSCOW EXCEPT AS HEAD OF "INDEPENDENT POLITICAL ENTITY," ETC., AND CONCLUDES THAT EAST IS USING PRESENT AGREEMENT AS STRATEGIC JUMPING OFF POINT FROM WHICH IT HOPES TO EFFECT A COMPLETELY NEW BERLIN "AGREEMENT" WHICH WILL "POLITICALLY EXECUTE" BERLIN.

8. DIFFERENT VIEW WAS PUT FORTH BY DIE ZEIT'S

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 USBERL 01848 02 OF 02 060914Z

JOACHIM NAWROCKI WHO LISTS THE POSITIVE RESULTS OF THE QA AND NOTES THAT MOST WESTERN OBSERVERS BELIEVE THEY OUTWEIGH THE DIFFICULTIES AND PROTESTS WHICH STAND IN THE WAY OF THE FULL APPLICATION OF THE TREATY. NOWROCKI THEN OBSERVES THAT IN CONTRAST TO FIVE YEARS AGO, WHEN THE TREATY WAS REGARDED AS A "NEW BEGINNING" FOR BERLIN, IT IS NOW INTERPRETED AS A KIND OF ADMINISTRATIVE AGREEMENT BRINGING IMPROVEMENTS TO WEST BERLIN DAILY LIFE.

9. COMMENT: WE FIND LITTLE SURPRISING IN THIS BASICALLY POSITIVE ASSESSMENT OF QA AFTER FIVE YEARS. WHILE EAST AND WEST BOTH WANT MORE, THEY SEEM IN GENERAL AGREEMENT WITH GOVERNING MAYOR SCHUETZ THAT NO ONE WANTS TO RETURN TO THE PRE-1971 SITUATION WHEN THERE WAS NO QA AND RELATED AGREEMENTS TO REGULATE SO MANY BERLIN ISSUES. GEORGE

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: BERLIN QUADRIpartite MATTERS, GOVERNMENT REACTIONS, COMMEMORATIVE CELEBRATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 04 SEP 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976USBERL01848
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D760337-0303
From: USBERLIN
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19760988/aaaacxyr.tel
Line Count: 242
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: GolinoFR
Review Comment: n/a
Review Content Flags:
Review Date: 21 APR 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <21 APR 2004 by CollinP0>; APPROVED <21 APR 2004 by GolinoFR>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: FIFTH ANNIVERSARY OF QA
TAGS: PFOR, WB, US, UK, UR, FR, GE, GC
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006